

Contents

2006

Vol. 18, No. 2 Articles DAVID I. ERICKSON 167 Community Capitalism: How Housing Advocates, the Private Sector, and Government Forged New Low-Income Housing Policy, 1968–1996 PATRICK McGUINN 205 Swing Issues and Policy Regimes: Federal Education Policy and the Politics of Policy Change ROBERT HARRISON 241 From Biracial Democracy to Direct Rule: The End of Self-Government in the Nation's Capital, 1865-1878 Book Review REBECCA EDWARDS 270 Elizabeth Sanders, Roots of Reform: Farmers, Workers, and the American State, 1877-1917 **CONTRIBUTORS** 274

Journal of Policy History

The *Journal of Policy History* provides an interdisciplinary forum for scholars concerned with the application of historical perspectives to public policy studies. The journal aims to encourage research into the formation and development of public policy while encouraging the application of diverse methods and theories to public policy and their politics within a historical perspective. In addition to social scientists and historians, the journal seeds to inform policy makers through a historical approach to public policy.

The *Journal of Policy History* is intended to give voice to scholars interested in understanding public policies and their development through historical inquiry and interpretation. The journal publishes historical studies of specific policy areas and policy institutions, and explores continuities and shifts in policy over time. The journal encourages interdisciplinary research into the origins and development of public policy in the United States and other countries. Comparative historical approaches to the development of public policies are also welcomed.

Manuscripts should be typed and double-spaced with end notes following the text and generally should not exceed 8,000 words. *Please follow the Chicago Manual of Style for citation format.* Manuscripts accepted for publication will be reviewed anonymously, and authors' names, including positions, addresses, and phone numbers, should appear only on the title page. Please include the following items with your submission: Title page, three copies of the manuscript, an abstract not exceeding 150 words, a biographical note not exceeding 50 words and an electronic copy of the submitted materials (MS Word preferred). Send submissions to the Managing Editor, Journal of Policy History, Saint Louis University, 3800 Lindell Blvd., P O Box 56907, St Louis, MO. 63156-0907. Visit the journal on-line at www.slu.edu/departments/jhp or email the journal at jpolhist@slu.edu.

The Journal of Policy History (ISSN 0898-0306) is published quarterly by The Pennsylvania State University Press, Suite C, USB 1, University Park, PA 16802. All correspondence regarding permissions and advertisements should be addressed to Penn State Press journals@psu.edu, 814.863.5992. Our web address is: www.psupress.org. All subscriptions, claims and changes of address should be directed to the Johns Hopkins University Press, PO Box 19966, Baltimore, MD 21218, phone 410-516-6987, jrnlcirc@press.jhu.edu. Subscribers are requested to notify the Press and their local postmaster immediately of change of address. POSTMASTER: Send address changes to the Johns Hopkins University Press, PO Box 19966, Baltimore, MD 21218. Periodicals postage paid at State College, PA 16801 and Ann Arbor, MI 48106.

This journal is registered with the Copyright Clearance Center, 222 Rosewood Drive, Danvers, MA 01923. Libraries and other users registered with the CCC may photocopy any article in the journal provided that a base fee of \$1.00 per copy is paid directly to the CCC. This authorization does not extend to copies made for duplicating an entire issue, for creating anthologies, for advertising, or for reselling. For information about multiple copying for classroom use, write to the Permissions Manager, The Penn State Press, at the address above.

The journal is submitted to the following for indexing: P.A.I.S. International, Humanities Abstracts, Institute for Scientific Information, University Microfilms Inc., Sage Publications, Sociological Abstracts, Historical Abstracts, and IBZ-International Bibliography of Periodical Literature.

Copyright © 2006 by The Pennsylvania State University Press. All rights reserved. No copies may be made without written permission of the publisher.

The *Journal of Policy History* is pleased to announce the recipient of the Ellis Hawley Prize for 2006. The *JPH* awards this prize biennially for the best article by a junior scholar published in the journal during a two-year period.

2006 Ellis Hawley Prize Winner

Andrew Morris

Union College

"The Voluntary Sector's War on Poverty"

Journal of Policy History, volume 16, number 4 (2004)

The *Journal of Policy History* expresses its gratitude to Richard John, Suzanne Mettler, and Thomas Sugrue for serving as members of the Ellis Hawley Prize Committee. The time and effort they put into the selection process is greatly appreciated.

2006 Policy History Conference June 1-4, 2006 Omni Hotel Charlottesville, Virginia

The 2006 Policy History Conference continues to provide an important interdisciplinary forum for scholars of policy history and American political development. More than 275 participants are on the 2006 program and include distinguished historians, political scientists, and sociologists, as well as experts in law, education and policy.

Visit the *Journal of Policy History* on-line for a complete schedule of conference sessions and activities, for registration information, and for information about accommodations and travel.

http://www.slu.edu/departments/jph

Sponsored by the *Journal of Policy History*, the Institute for Political History, and the Miller Center of Public Affairs.