

SOCIAL ADMINISTRATION ASSOCIATION

The Association exists for those whose work consists mainly of teaching or research in the fields of Social Administration and Social Policy. It was formed some years ago to enable staff from universities, polytechnics, technical and other colleges, independent and Government research organisations to meet and discuss matters of common interest.

The Association has specialist groups which meet to discuss the teaching of social policy, public expenditure and social policy and research policy. It is expected that a new group concerned with the philosophy of social welfare will be formed during 1977.

The Association also holds an Annual Conference. The next one will be from the 12th-14th July in Bristol (not Oxford, as previously advertised). The theme will be 'The Family and Social Policy'.

The current membership subscription is £14 per calendar year; this includes the subscription to the Association's Journal, the Journal of Social Policy (four issues per year).

Enquiries about membership should be addressed to

**Ian Kendall,
14 Glenesha Gardens,
Fareham,
Hampshire.
PO15 6QH**

Enquiries about the conference should be addressed to

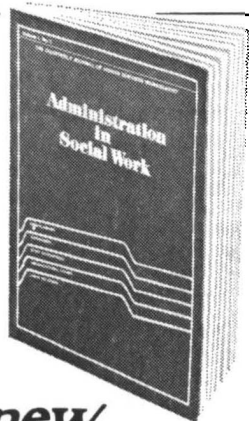
**Miriam David
Department of Social Administration and
Social Work,
University of Bristol,
12 Priory Road,
Bristol.
BS8 1TF**

General Enquiries should be addressed to

**Ann Stanyer
Department of Applied Social Studies,
Lanchester Polytechnic,
Priory Street,
Coventry
CV1 5FB**

Administration in Social Work

the quarterly journal of human services management



new

EDITOR: Simon Slavin, Dean
School of Social Administration
Temple University

ASSOCIATE EDITOR:
Rino J. Patti
School of Social Work
University of Washington

ASSISTANT EDITOR:
Albert Wilkerson
School of Social Administration
Temple University

Administration in Social Work is a new quarterly journal for administrators, supervisors, managers, and sub-executives in social work and related human services fields.

Each issue presents fresh and pertinent articles that deal with such critical problem areas as:

- participatory management
- management by objectives
- budgeting & accounting in the social services
- collective bargaining
- labor relations
- management of authority
- strategies for organizational change

- relations with agency boards
- supervision & evaluation in social work & human services
- social planning & social policy
- information handling & analysis
- philosophy of cost-effectiveness & efficiency

These are just a few of the major areas that this new Journal will explore in-depth. Edited by outstanding leaders in social work and human services administration and management, this periodical will be an invaluable resource for both large and small social services/human services agencies, departments, and institutions.

EDITORIAL BOARD *(still in formation)*

George Brager
Thomas F. Deahl
James R. Dumpson
Alfred Kadushin

Norman V. Lourie
Bernard G. Neugeboren
Edward Newman
Felice D. Perlmutter

Anthony F. Santore
Rosemary C. Sarri
Charles I. Schottland
Edward E. Schwartz

Herman D. Stein
John B. Turner

Subscription Order Form

THE HAWORTH PRESS 174 FIFTH AVENUE NEW YORK, N.Y. 10010

() Please enter a subscription to **Administration in Social Work**, starting with Volume I, No. 1, Spring 1977 (4 issues + annual Index)

() Individuals: \$20.00

() Institutions, Agencies, Libraries: \$32.00

NAME _____

Canadian orders, add \$2.00; other foreign orders add \$5.00

INSTITUTION _____

() Bill me

ADDRESS _____

CITY _____ STATE _____ ZIP _____

() Payment enclosed *(save postage & handling)*



PRAEGER SPECIAL STUDIES

WOMEN'S INFERIOR EDUCATION

An Economic Analysis
BLANCHE FITZPATRICK
208 pp. Oct. 1976 LC 76-2903 ISBN 0-275-56670-6 \$17.50

WOMEN AND WORLD DEVELOPMENT

With an Annotated Bibliography
Edited by IRENE TINKER, MICHELE BOBRAMSEN,
and MAYRA BUYVINIC
396 pp. Oct. 1976 LC 76-20602 ISBN 0-275-56520-3 \$20.00

THE MONDAY MORNING IMAGINATION

Report from the Boyer Workshop
on State University Systems
Edited by MARTIN KAPLAN
180 pp. Feb. 1977 LC 76-22168 ISBN 0-03-021481-5 \$16.50

**MINORITIES IN U.S. INSTITUTIONS
OF HIGHER EDUCATION**

FRANK BROWN and MADELON D. STENT
192 pp. May 1977 LC 75-19768 ISBN 0-275-55540-2 \$18.50

**MINORITY ACCESS TO FEDERAL
GRANTS-IN-AID**

The Gap between Policy and Performance
JOHN HOPE II
298 pp. Oct. 1976 LC 75-19794 ISBN 0-275-55920-3 \$20.00

THE SOCIAL IMPACT OF REVENUE SHARING

Planning, Participation, and the Purchase of Service
PAUL TERRELL with the assistance of STAN WEISNER
128 pp. Nov. 1976 LC 76-12882 ISBN 0-275-23470-3 \$12.50

URBAN GOVERNANCE AND MINORITIES

Edited by HERRINGTON BRYCE
238 pp. Nov. 1976 LC 75-44875 ISBN 0-275-23500-9 \$18.50

**FEDERAL EQUAL EMPLOYMENT
OPPORTUNITY**

Politics and Public Personnel Administration
DAVID H. ROSENBLUM
ca. 200 pp. May 1977 LC 77-954 ISBN 0-275-24420-2 ca. \$17.50

**HOUSING AND SOCIAL SERVICES
FOR THE ELDERLY**

Social Policy Trends
ELIZABETH D. HUTTMAN
ca. 250 pp. May 1977 LC 75-44932 ISBN 0-275-23830-X ca. \$17.50

HEALTH CARE GUIDANCE

Commercial Health Insurance
and National Health Policy
CAROL KLAPERMAN MORROW
154 pp. Nov. 1976 LC 76-14415 ISBN 0-275-56950-0 \$15.00

PUBLIC POLICY TOWARD DISABILITY

MONROE BERKOWITZ, WILLIAM G. JOHNSON,
and EDWARD H. MURPHY
170 pp. Oct. 1976 LC 76-25081 ISBN 0-275-23290-5 \$16.50

LEGISLATIVE REFORM AND PUBLIC POLICY

Edited by SUSAN WELCH and JOHN G. PETERS
ca. 225 pp. June 1977 ISBN 0-275-24540-3 ca. \$18.50

SOCIAL AUDITING

Evaluating the Impact of Corporate Programs
DAVID H. BLAKE, WILLIAM C. FREDERICK
and MILDRED S. MYERS
176 pp. Nov. 1976 LC 76-2901 ISBN 0-275-56700-1 \$16.50
PSS Student Edition: ISBN 0-275-85710-7 \$5.95

**DEVIANCE AND SOCIAL CONTROL
IN CHINESE SOCIETY**

Edited by AMY AUERBACHER WILSON,
SIDNEY LEONARD GREENBLATT,
and RICHARD WHITTINGHAM WILSON
240 pp. March 1977 LC 76-12886 ISBN 0-275-56470-3
PSS Student Edition: ISBN 0-275-89650-1 \$6.95

**RACIAL DISCRIMINATION AND
MILITARY JUSTICE**

RONALD W. PERRY
122 pp. Dec. 1976 LC 76-53541 ISBN 0-275-24180-7 \$12.50

THE SUSTAINABLE SOCIETY

Implications for Limited Growth
Edited by DENNIS CLARK PIRAGES
ca. 300 pp. June 1977 LC 76-24365 ISBN 0-275-23890-3 ca. \$18.50
PSS Student Edition: ISBN 0-275-64760-9 ca. \$6.95

PRAEGER SPECIAL STUDIES PRAEGER PUBLISHERS

200 Park Avenue, New York, N. Y. 10017
A Division of HOLT, RINEHART AND WINSTON, CBS PUBLISHING GROUP
Please direct all orders to Holt, Rinehart and Winston
383 Madison Avenue, New York, N. Y. 10017
(Prices are subject to change without notice.)

Journal of Social Policy

NOTES FOR CONTRIBUTORS

1. All contributions and correspondence should be sent to: The Editor, *Journal of Social Policy*, Department of Social and Psychological Studies, Chelsea College, University of London, Manresa Road, London SW3 6LX. All books for review should be sent to: The Review Editor, *Journal of Social Policy*, Department of Sociology and Social Administration, University of Southampton, Highfield, Southampton SO9 5NH.
2. Articles should generally contain between 5,000 and 10,000 words including footnotes, although longer or shorter articles may be accepted by arrangement with the Editor. Short articles stand a better chance of early publication.
3. Submission of an article is taken to imply that it has not previously been published, or is not being considered for publication elsewhere. If an author is publishing a related article elsewhere, this fact should be stated.
4. Contributions (articles, review articles, reviews) should be clearly typed on one side of the paper only using a conventional size of paper, preferably A4. All material should be typed double-spaced with generous margins. Contributors should send two copies and keep one copy of the typescript for correcting proofs.
5. Contributions should be accompanied by an abstract of between one and two hundred words.
6. References to books and articles should include the following details: in the case of books, the full title and author or authors, place of publication, publisher and date; in the case of articles, the title and author or authors, full name of the journal, volume, year and page reference (first and last page). References and other footnotes should be numbered consecutively throughout and typed separately at the end of the article. Good articles which contain this bibliographical information will be accepted, even if they do not follow the journal's own arrangement of the information.
7. Tables should be clearly laid out and designed to fit on to a page 234 mm × 155 mm. Vertical lines between columns should be omitted, and horizontal lines limited to the top and bottom of the table, with an additional one below the column headings. Totals and percentages should be labelled, and units identified.
8. Contributors are advised to look through earlier issues of the journal for guidance on points of general style.
9. First proofs may be read and corrected by contributors provided that they can give the editor an address through which they can be reached without delay and can guarantee to return the corrected proofs to the editor, by airmail where appropriate, within seven days of receiving them. The master proof will always be sent direct to the editor by the printer; contributors will receive duplicates.
10. Authors of articles and review articles (but not book reviews) receive twenty-five free offprints. Additional copies may be bought if ordered at proof stage.
11. Contributors of accepted articles will be asked to assign their copyright, on certain conditions to Cambridge University Press, to help protect their material, particularly in the USA.

TABLE OF CONTENTS

ARTICLES

INTERNATIONAL COMMITTEE OF THE NATIONAL COUNCIL OF SOCIAL SERVICE: The Future of Social Policy in the European Communities	257
JOHN CARRIER and IAN KENDALL: The Development of Welfare States: The Production of Plausible Accounts	271
ROBERT W. J. DINGWALL: Collectivism, Regionalism and Feminism: Health Visiting and British Social Policy 1850-1975	291

REVIEW ARTICLE

P. R. KAIM-CAUDLE: More about Poverty in Australia	317
KATHLEEN M. SLACK: Social Administration Digest	325

BOOK REVIEWS

M. P. Fogarty: <i>Pensions — Where Next?</i> (J. Walley)	351
B. Abel-Smith: <i>Value for Money in Health Services</i> (A. Maynard)	353
P. Draper, G. Best & J. Dennis: <i>Health, Money and the National Health Service</i> (A. Maynard)	353
M. Kirk, M. Livi Bacci & E. Szabady (eds): <i>Law and Fertility in Europe</i> (M. Woolf)	355
<i>Report of the Royal Commission on the Distribution of Income and Wealth</i> (M. O'Higgins)	357
A. J. Culyer: <i>Need and the National Health Service</i> (M. R. J. Knapp)	359
A. Williams & R. Anderson: <i>Efficiency in the Social Services</i> (M. R. J. Knapp)	359
J. H. Taylor: <i>The Half-way Generation</i> (C. J. Jones)	361
A. H. Halsey (ed.): <i>Traditions of Social Policy</i> (D. J. Wilson)	363
D. Fraser (ed.): <i>The New Poor Law in the Nineteenth Century</i> (E. W. Martin)	364
L. J. Seidler & L. L. Seidler (eds): <i>Social Accounting</i> (B. Beavis)	365
S. Jacobs: <i>The Right to a Decent House</i> (B. Glastonbury)	366
R. Rapoport & R. N. Rapoport, with Z. Strelitz: <i>Leisure and the Family Life Cycle</i> (A. Sillitoe)	367
S. Parker: <i>The Sociology of Leisure</i> (A. Sillitoe)	367
J. Rothman, J. L. Erlich & J. G. Teresa: <i>Promoting Innovation and Change in Organizations and Communities</i> (B. Munday)	368
R. E. Blanchard (ed.): <i>Introduction to the Administration of Justice</i> (K. Hawkins & H. Genn)	370
H. W. More (ed.): <i>Principles and Procedures in the Administration of Justice</i> (K. Hawkins & H. Genn)	370
V. Rich (ed.): <i>Law and the Administration of Justice</i> (K. Hawkins & H. Genn)	370
W. Ken Katsaris (ed.): <i>Evidence and Procedure in the Administration of Justice</i> (K. Hawkins & H. Genn)	370
D. P. Geary (ed.): <i>Community Relations and the Administration of Justice</i> (K. Hawkins & H. Genn)	370
S. S. Gottschalk: <i>Communities and Alternatives</i> (M. G. Winwood)	371
T. N. Clark (ed.): <i>Comparative Community Politics</i> (M. G. Winwood)	371
B. C. Smith & J. Stanyer: <i>Administering Britain</i> (A. Dunsire)	373
J. Stanyer: <i>Understanding Local Government</i> (A. Dunsire)	373
B. Jordan: <i>Freedom and the Welfare State</i> (J. Carrier)	376
M. Blaxter: <i>The Meaning of Disability</i> (M. Maclean)	378
P. H. Levin: <i>Government and the Planning Process</i> (R. G. S. Brown)	380
N. Timms & D. Watson (eds): <i>Talking about Welfare</i> (S. G. Stedman Jones)	381
V. George & P. Wilding: <i>Ideology and Social Welfare</i> (A. Sinfield)	383

© CAMBRIDGE UNIVERSITY PRESS 1977

CAMBRIDGE UNIVERSITY PRESS
Bentley House, 200 Euston Road, London NW1 2DB
32 East 57th Street, New York, N.Y. 10022

Printed in Great Britain by
Western Printing Services Ltd, Bristol