

Volume 21 Issue 1, March 2011

Presidents Obama and Karzai Detail Plans to Fully Transition Security Responsibility to Afghan Security Forces by 2014

U.S. Administration Successfully Lobbies Congress to Ratify New START Treaty with Russia

Obama Announces U.S.-Indonesia Comprehensive Partnership

Anti-Counterfeiting Trade Agreement Talks Productive, Conclude with Breakthrough Treaty



Foreign Policy Bulletin

Volume 21, Issue 1, March 2011

Editorial Staff

EDITOR Jack Goldstone, George Mason University MANAGING EDITOR Callie Le Renard, George Mason University EDITORIAL ASSISTANT Jessica Soto, George Mason University EDITORIAL ASSISTANT Cyrus Rassool, George Mason University WEB MANAGER Andrew Wolff, Johns Hopkins University - SAIS EDITORIAL CONSULTANT Philip Auerswald, George Mason University

Editorial Board

Kent Calder

Johns Hopkins University - SAIS

Richard Cooper

Harvard University

Chester Crocker

Georgetown University

I.M. Destler University of Maryland

Larry Diamond

Stanford University

Desmond Dinan George Mason University

Yale University

Amitai Etzioni

George Washington University

Joseph Fewsmith

Boston University

Richard Feinberg

University of California, San Diego

Francis Fukuvama

Johns Hopkins University - SAIS

Sumit Ganguly

Indiana University

James Goldgeier

George Washington University

Tony Judt

New York University

Stephan Haggard University of California, San Diego

Robert Hardgrave

University of Texas

John Harper

Johns Hopkins University

George Mason University

Andrew Krepinevich

George Mason University

Kenneth Lieberthal

University of Michigan

Michael McFaul

Stanford University

Eric McGlinchey George Mason University

Peter Mandeville

George Mason University

Andrew Natsios

Georgetown University

John Paden

George Mason University

James Pfiffner

George Mason University

London School of Economics

Ken Reinert

George Mason University

Glenn Robinson

Naval Postgraduate School

Washington & Lee University

Michael Shifter

Georgetown University

Robert Springborg London Middle East Institute

John Steinbrunner

University of Maryland

Arturo Valenzuela Georgetown University

Lanxin Xiang University of Geneva

William Zartman

Johns Hopkins University - SAIS

Publishing, Advertising, and Subscription Offices: Cambridge University Press, 32 Avenue of the Americas, New York, NY 10013, USA (for USA, Canada, and Mexico); or Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 2RU, England (for UK and elsewhere).

Subscription Information: Foreign Policy Bulletin (ISSN 1052-7036) is published quarterly by Cambridge University Press. Annual subscription rates for Volume 21 (2011): Institutional subscription rates, print and electronic: US \$322 in the U.S.A., Canada, and Mexico; UK £178 + VAT elsewhere. Institutional subscription rate, electronic only: US \$274 in the U.S.A., Canada, and Mexico; UK £148 + VAT elsewhere. Institutional subscription rate, print only: US \$307 in the U.S.A., Canada, and Mexico; UK£163 + VAT elsewhere. Individual subscription rate, print and electronic: US \$134 in the U.S.A., Canada, and Mexico; UK £76 + VAT elsewhere. Individual subscription rate, print only: US \$112 in the U.S.A., Canada, and Mexico; UK £63 + VAT elsewhere. Single part rates, print only: US \$84 in the U.S.A., Canada, and Mexico; UK £45 + VAT elsewhere. Prices include surface

Photocopying Information (for users in the USA): The Item-Fee Code for this publication (1052-7036/06 \$9.50) indicates that copying for internal or personal use beyond that permitted by Sec. 107 or 108 of the US Copyright Law is authorized for users duly registered with the Copyright Clearance Center (CCC) Transactional Reporting Service, provided that the appropriate remittance of \$9.50 per article is paid directly to: CCC, 222 Rosewood Drive, Danvers, MA 01923, USA. Specific written permission must be obtained for all other copying; contact the nearest Cambridge University Press office.

© Cambridge University Press, 2011

Most of the contents of this publication are official documents. The compilation of these materials is copyrighted and permission must be obtained to reproduce or reprint numerous pages or entire sections of an issue. Individual documents are in the public domain and may be reprinted; citation of the Foreign Policy Bulletin is appreciated. Permission to reproduce copyrighted materials from other sources (including photographs) must be obtained from the original source.

FEATURES —

Afghanistan & Pakistan

3 Presidents Obama and Karzai Detail Plans to Fully Transition Security Responsibility to Afghan Security Forces by 2014

Other

24 U.S. Administration Successfully Lobbies Congress to Ratify New START Treaty with Russia

REGULAR SECTIONS =

Development

36 USAID Grants \$42 Million for Programs to Prevent Gender-Based Violence and Assist Survivors in Congo

Africa

54 U.S. Calls for End to Violence in Cote d'Ivoire, Recognizes President-Elect Alassane Ouattara

Asia-Pacific

64 Secretaries Gates and Clinton Confer with ASEAN, Australian and Kiwi Counterparts; Discuss Defense Cooperation

Europe

92 President Obama and Secretary Clinton Meet with EU and NATO Leaders in Lisbon

The Middle East

124 U.S. Transfers Additional \$150 Million in Direct Assistance to Palestinian Authority to Help with Budget Shortfall

South and Central Asia

148 Obama Announces U.S.-Indonesia Comprehensive Partnership Western Hemisphere

182 Secretary Gates Attends the Conference of Defense Ministers of the Americas

Trade

- 190 Anti-Counterfeiting Trade Agreement Talks Productive, Conclude with Breakthrough Treaty
- 212 List of Documents
- **216** Index

Editorial Comments

EDITOR'S NOTE

2010 ended on some positive notes, and 2011 opens with grounds for optimism. At the end of last year, the U.S. Congress approved the new START treaty for nuclear arms control between Russia and the U.S., restoring the world's most important bilateral arms agreement. The escalating crisis on the Korean Peninsula seems to have calmed down, with China playing a stabilizing role. The crisis of the Euro has been contained, for the moment, and the global economy as a whole is showing modest but clear signs of recovery. The U.S. withdrawal from active military operations in Iraq has continued, and that country has finally formed a new government. Extensive preparations are being made for a pivotal election in the Sudan, and for U.S forces to end their combat role in Afghanistan by 2014.

Yet in this issue, we present documents highlighting some still worrying threats. Chief among these is the outcome of the elections in Cote d'Ivoire, where incumbent president Laurent Gbagbo has refused to accept the internationally recognized victory of his opponent, Alassane Ouattara. Hundreds have already died in post-election violence, and whether the result will be civil war or international intervention is still unclear. At the same time, regional alliances – the OSCE, ASEAN, and NATO – are reorganizing and developing new strategies to cope with the impacts of the global recession and the greater economic role of developing nations. Negotiations between Israel and Palestinian leaders have again stalled, and violence in Afghanistan is still increasing as concerns rise about the ability of the Karzai government to maintain order without foreign assistance. Global efforts to counter illegal trafficking and counterfeiting have increased, in response to greater volumes of illegal activity.

We hope that 2011 will bear out our optimism, and that threats to peace and prosperity will be contained. But the year is also certain to offer surprises. We hope you will follow all of the relevant pronouncements here in the pages of Foreign Policy Bulletin.

Jack A. Goldstone, *Editor jgoldstone@gmu.edu*

Callie Le Renard, Managing Editor clerenar@gmu.edu

PHOTO CREDITS =

Page 131, State Department Photo Page 151, State Department Photo Page 169, White House Photo

MISSION STATEMENT

The *Foreign Policy Bulletin* is a reference periodical published quarterly by Cambridge University Press. Its purpose is to make available a timely and systematic record of United States foreign policy.

In addition to major addresses, statements, and other public reports and remarks of the President, Secretary of State, and Administration officials in other foreign affairs agencies, the *Foreign Policy Bulletin* includes excerpts from pivotal debates in the Congress; speeches and other statements by foreign and international officials; relevant texts and reports from international organizations; summaries and listings of treaties and other agreements to which the United States is a party; and other information of particular interest to the study of U.S. foreign relations.

The *Foreign Policy Bulletin* is not affiliated with any government or international institution, and has complete editorial autonomy.

Each issue has a name and subject index as well as a list of documents. There is an annual index at the end of each volume.

INDEXING: Included in the PAIS (Public Affairs Information Service) indexes: the PAIS Bulletin, PAIS on CD-Rom, and online through Dialog, BRS, and Data Star.

