

## THE PENNSYLVANIA STATE UNIVERSITY PRESS



### EDITOR

Donald T. Critchlow Saint Louis University

## ASSOCIATE EDITOR/BOOK REVIEW EDITOR

David B. Robertson University of Missouri, St. Louis

> MANAGING EDITOR Patricia E. Powers

### COPYEDITOR Cherene Holland

#### EDITORIAL BOARD

Anthony Badger (History) Cambridge University

Brian Balogh (History) University of Virginia

Richard Bensel (Government) Cornell University

Craig Calhoun (Sociology) New York University

Jane S. DeHart (History) University of California, Santa Barbara

Robin Einhorn (History) University of California, Berkeley

Daniel M. Fox (Health Policy) Milbank Memorial Fund

Richard R. John (History) University of Illinois, Chicago

Ira Katznelson (Political Science) Columbia University

Alice Kessler-Harris (History) Columbia University Suzanne Mettler (Government) Cornell University

James Mohr (History) University of Oregon

James Morone (Political Science) Brown University

Daniel T. Rodgers (History) Princeton University

Byron E. Shafer (Political Science) University of Wisconsin, Madison

Theda Skocpol (Sociology and Political Science) Harvard University

Thomas Sugrue (History) University of Pennsylvania

David Vogel (Business) University of California, Berkeley

Alan Ware (Politics) Oxford University

Julian Zelizer (History) Princeton University

## JOURNAL OF POLICY HISTORY

# articles

RICK MAYES AND JENNIFER ERKULWATER 309 Medicating Kids: Pediatric Mental Health Policy and the Tipping Point for ADHD and Stimulants

JEREMY KUZMAROV 344 From Counter-Insurgency to Narco-Insurgency: Vietnam and the International War on Drugs

JOANNA GRISINGER 379 Law in Action: The Attorney General's Committee on Administrative Procedure

JAMES R. SKILLEN 419

Closing the Public Lands Frontier: The Bureau of Land Management, 1961–1969

CONTRIBUTORS 446



### JOURNAL OF POLICY HISTORY

The *Journal of Policy History* provides an interdisciplinary forum for scholars concerned with the application of historical perspectives to public policy studies. The journal aims to encourage research into the formation and development of public policy while encouraging the application of diverse methods and theories to public policy and their politics within a historical perspective. In addition to social scientists and historians, the journal seeks to inform policy makers through a historical approach to public policy.

The *Journal of Policy History* is intended to give voice to scholars interested in understanding public policies and their development through historical inquiry and interpretation. The journal publishes historical studies of specific policy areas and policy institutions, and explores continuities and shifts in policy over time. The journal encourages interdisciplinary research into the origins and development of public policy in the United States and other countries. Comparative historical approaches to the development of public policies are also welcomed.

Manuscripts should be typed and double-spaced with end notes following the text and generally should not exceed 8,000 words. *Please follow the Chicago Manual of Style for citation format.* Manuscripts accepted for publication will be reviewed anonymously, and authors' names, including positions, addresses, and phone numbers, should appear only on the title page. Please include the following items with your submission: Title page, three copies of the manuscript, an abstract not exceeding 150 words, a biographical note not exceeding 50 words and an electronic copy of the submitted materials (MS Word preferred). Send submissions to the Managing Editor, Journal of Policy History, Saint Louis University, 3800 Lindell Blvd., PO Box 56907, St Louis, MO. 63156-0907. Visit the journal on-line at *www.slu. edu/departments/jph or* email the journal at jpolhist@slu.edu.

The Journal of Policy History (ISSN 0898-0306) is published quarterly by THE PENNSYLVANIA STATE UNIVERSITY PRESS, SUITE C, USB 1, UNIVERSITY PARK, PA 16802. All correspondence regarding permissions and advertisements should be addressed to Penn State Press journals@ psu.edu, 814.863.5992. Our web address is: www.psupress.org. All subscriptions, claims and changes of address should be directed to the Johns Hopkins University Press, PO Box 19966, Baltimore, MD 21218, phone 410-516-6987, jrnlcirc@press.jhu.edu. Subscribers are requested to notify the Press and their local postmaster immediately of change of address. POSTMASTER: Send address changes to the Johns Hopkins University Press, PO Box 19966, Baltimore, MD 21218. Periodicals postage paid at State College, PA 16801 and Ann Arbor, MI 48106.

This journal is registered with the Copyright Clearance Center, 222 Rosewood Drive, Danvers, MA 01923. Libraries and other users registered with the CCC may photocopy any article in the journal provided that a base fee of \$1.00 per copy is paid directly to the CCC. This authorization does not extend to copies made for duplicating an entire issue, for creating anthologies, for advertising, or for reselling. For information about multiple copying for classroom use, write to the Permissions Manager, The Penn State Press, at the address above.

The journal is submitted to the following for indexing: P.A.I.S. International, Humanities Abstracts, Institute for Scientific Information, University Microfilms Inc., Sage Publications, Sociological Abstracts, Historical Abstracts, and IBZ-International Bibliography of Periodical Literature.

THE JOURNAL OF POLICY HISTORY, Vol. 20, No. 3, 2008. Copyright © 2008 The Pennsylvania State University, University Park, PA.